

Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

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TO SECSTATE WASHDC 1668

INFO SECDEF WASHDC

AMEMBASSY VIENNA

USNMR SHAPE

C O N F I D E N T I A L SECTION 1 OF 3 USNATO 4423

E.O. 11652: XGDS-1

TAGS: PARM, MCAP, NATO

SUBJECT: MBFR - PRELIMINARY ESTIMATE OF COSTS FOR AD HOC
GROUP OFFICE, VIENNA

BEGIN SUMMARY. AS RESULT OF DISCUSSIONS ON SEPTEMBER 17,
1973, OF OPEN-ENDED MBFR ADMINISTRATIVE GROUP ON AD HOC GROUP
OFFICE, VIENNA, NEW PAPERS ON BUDGETARY ASPECTS AND PRELIMINARY
ESTIMATE OF COSTS HAVE BEEN PUBLISHED BY INTERNATIONAL STAFF
AND ARE QUOTED BELOW. MISSION COMMENTS ARE CONTAINED SEPTCL.
PAPERS WILL BE EXAMINED BY ADMINISTRATIVE GROUP ON 24 SEP 73
TO DETERMINE ACCEPTABILITY AS WORKING HYPOTHESIS FOR FUTURE
NEGOTIATIONS. END SUMMARY.

1. FOLLOWING IS QUOTED MAG/WP/3, 18 SEP 73: QUOTE

-1- ANNEX TO MAG/WP/3

AD HOC GROUP OFFICE, VIENNA
BUDGETARY ASPECTS

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A SEPARATE BUDGET SHALL BE ESTABLISHED TO FINANCE THE
OPERATIONS OF THE AD HOC GROUP OFFICE, VIENNA. IT SHALL BE
EXECUTED IN ACCORDANCE WITH THE NATO FINANCIAL AND CIVILIAN
PERSONNEL REGULATIONS. RESPONSIBILITY FOR PREPARATION AND

EXECUTION OF THE BUDGET SHALL REST WITH THE SECRETARY GENERAL, ACTING THROUGH THE DIRECTOR OF ADMINISTRATION AND PERSONNEL AND THE FINANCIAL CONTROLLER, INTERNATIONAL STAFF/SECRETARIAT. THE BUDGET SHALL IN CONSEQUENCE NOT FORM AN INTEGRAL PART OF THE INTERNATIONAL MILITARY BUDGET, BUT, FOR ADMINISTRATIVE CONVENIENCE, MAY BE ASSIMILATED TO A MILITARY BUDGET AND BE PRESENTED FOR APPROVAL BY THE COUNCIL TOGETHER WITH THE INTERNATIONAL MILITARY BUDGET.

2. THE BUDGET SHALL IN PRINCIPLE COVER ONLY THOSE COMMON EXPENDITURES NECESSARY TO ENABLE THE INTERNATIONAL STAFF/ SECRETARIAT TO SERVICE EFFICIENTLY THE AD HOC GROUP, THE REPRESENTATIVE OF THE SECRETARY GENERAL AND THE NATO MILITARY REPRESENTATION TO THE AD HOC GROUP. INsofar AS THE BUDGET, FOR REASONS OF ADMINISTRATIVE CONVEIENCE, COVERS REQUIREMENTS OTHER THAN THE ABOVE MENTIONED COMMON EXPENDITURES OF THE INTERNATIONAL STAFF/SECRETARIAT, SUCH REQUIREMENTS SHALL BE THE SUBJECT OF REIMBKRSEMENT FROM THE APPROPRIATE SOURCES (NATIONAL, NATO CIVIL OR NATO MILITARY BUDGETS) ON A BASIS TO BE DETERMINED. THE REIMBURSEMENTS SO OBTAINED SHALL BE ENTERED AS MISCELLANEOUS RECEIPTS IN THE BUDGET ACCOUNTS(1).

(1) WITH A VIEW TO FACILITATING ANY FUTURE COST-ACCOUNTING OF THE VIENNA OPERATION WHICH MAY BE DESIRED, FINANCIAL CONTROLLERS OF THE INTERNATIONAL BODIES CONCERNED SHALL ENSURE THAT THEIR ACCOUNTS PERMIT RAPID IDENTIFICATION OF ALL EXPENDITURES RELATED THERETO.

3. THE BUDGET SHALL BE ESTABLISHED ON AN ANNUAL BASIS IN ACCORDANCE WITH THE NATO FISCAL YEAR (1ST JANUARY-31ST DECEMBER). THE FIRST BUDGET SHALL EXCEPTIONALLY, FOR ADMINISTRATIVE CONVENIENCE, COVER THE PERIOD 1ST OCTOBER 1973 TO 31ST DECEMBER 1974. IT MAY INCLUDE PROVISION FOR ALL OR PART OF THOSE EXPENDITURES ALREADY INCURRED BY THE INTERNATIONAL STAFF/ SECRETARIAT FOR PREPARATORY WORK IN VIENNA (ESSENTIALLY TRAVEL
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AND PER DIEM EXPENSES), THE AMOUNT OF ANY SUCH PROVISION BEING INTENDED FOR REIMBURSEMENT TO THE INTERNATIONAL STAFF/ SECRETARIAT AS A DIRECT OFFSET FOR ITS EXPENDITURES. THE DATE OF CLOSURE OF THE BUDGET MAY BE LATER THAN THAT OF THE EFFECTIVE CLOSING DOWN OF THE VIENNA OFFICE, TO TAKE ACCOUNT OF THE POSSIBILITY OF UNSETTLED EXPENDITURES (E.G. DISPUTES OVER REHABILITATION OF PREMISES ETC).

4. THE BUDGET FORMAT SHALL BE THE STANDARD THREE CHAPTER (CIVILIAN PERSONNEL, OPERATIONAL AND CAPITAL EXPENSES) FORMAT IN USE FOR CERTAIN INTERNATIONAL MILITARY BUDGETS.

ANNEX TO MAG/WP/3

5. THE COMMON EXPENDITURES COVERED IN THE BUDGET SHALL BE
SUBJECTED TO THE ANNEXED COST-SHARING FORMULA (A, B, C, D OR
E).

6. CONTRIBUTIONS TO THE BUDGET SHALL BE THE SUBJECT OF
SEPARATELY IDENTIFIABLE CALLS FOR FUNDS, WHICH WILL BE ISSUED
IN ACCORDANCE WITH THE PROCEDURES PRESCRIBED BY THE NATO
FINANCIAL REGULATIONS. A FIRST CALL FOR CONTRIBUTIONS TO THE
BUDGET MAY BE ISSUED, IF NECESSARY, BEFORE THE END OF 1973.

7. THE ANNUAL BUDGET ESTIMATES FOR THE VIENNA OFFICE SHALL
BE REVIEWED BY THE MBFR ADMINISTRATIVE GROUP, CONSTITUTED FOR THIS
PURPOSE AS AN AD HOC BUDGETARY COMMITTEE, OPEN TO
PARTICIPATION BY THE DELEGATIONS OF ALL CONTRIBUTING COUNTRIES
AND PRESIDED BY THE CHAIRMAN OF THE BUDGET COMMITTEES. THE AD
HOC BUDGETARY COMMITTEE SHALL PRESENT ITS RECOMMENDATIONS ON
THE BUDGET FOR APPROVAL BY THE COUNCIL.

8. IN VIEW OF THE URGENCY OF THE BUDGETARY DECISIONS WHICH
WILL BE REQUIRED TO SET UP THE AD HOC GROUP OFFICE, VIENNA,
BEFORE 30TH OCTOBER, 1973, THE COUNCIL MAY SEE ADVANTAGE IN
DELEGATING TO THE AD HOC BUDGETARY COMMITTEE POWERS OF DECISION
TO APPROVE THE FIRST ANNUAL BUDGET OF THE OFFICE.

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-1- APPENDIX TO
APPENDICE A L'
ANNEX TO

ANNEXE AU
MAG/WP/3
AD HOC GROUG OFFICE, VIENNA
BUREAU DU GROUPE AD HOC, VIENNE

COST-SHARING FORMULAE FOR COMMON EXPENDITURES
FORMULES DE PARTAGE DES DEPENSES COMMUNES

COUNTRY/PAYS PERCENTAGES/POURCENTAGES

	A	B
BELGIUM/BELGIQUE	3.56	3.45
CANADA/CANADA	7.00	7.00
DENMARK/DANEMARK	2.10	1.99
FRANCE/FRANCE	NIL	NIL
GERMANY/ALLEMAGNE	19.43	19.43
GREECE/GRECE	0.47	0.47
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ICELAND/ISLANDE	NIL	NIL
ITALY/ITALIE	7.39	7.19
LUXEMBOURG/LUXEMBOURG	0.11	0.11
NETHERLANDS/PAYS-BAS	3.55	3.44
NORWAY/NORVEGE	11.45	1.39
PORTUGAL/PORTUGAL	0.78	0.78
TURKEY/TURQUIE	1.99	1.99
UNITED KINGDOM/		
ROYAUME-UNI	21.99	23.54
UNITED STATES/ETATS-UNIS	30.18	29.22

	100.00	100.00

PERCENTAGES/POURCENTAGES

C	D	EI	EII
4.18	7.7	11.11	11.11
7.12	7.7	11.11	11.11
2.97	7.7	5.555	3.705
NIL	NIL	NIL	NIL
17.42	7.7	11.11	11.11
1.71	7.7	2.78	3.705
NIL	NIL	NIL	NIL
7.28	7.7	2.78	3.705
1.40	7.6	11.11	11.11
4.17	7.7	11.11	11.11
2.47	7.7	5.555	3.705
1.97	7.7	2.78	3.705
2.97	7.7	2.78	3.705

20.82	7.7	11.11	11.11
25.52	7.7	11.11	11.11

100.00	100.00	100.00	100.00

NOTES

A. COST-SHARING FORMULA DERIVED FROM THE FIFTEEN-NATION FORMULA OF THE INTERNATIONAL MILITARY BUDGET, BY DIVIDING THE SHARES OF CONFIDENTIAL

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FRANCE AND ICELAND PROPORTIONATELY AMONG THE OTHER CONTRIBUTORS.

B. COST-SHARING FORMULA DERIVED FROM THE FORMULA OF THE INTERNATIONAL CIVIL BUDGET, BY DIVIDING THE SHARES OF FRANCE AND ICELAND PROPORTIONATELY AMONG THE OTHER CONTRIBUTORS.

C. COST-SHARING FORMULA OF THE INTERNATIONAL CIVIL BUDGET, ADJUSTED BY DIVIDING THE SHARES OF FRANCE AND ICELAND EQUALLY AMONG THE OTHER CONTRIBUTORS (E.E. PLUS 1.32 PERCENT FOR ALL EXCEPT LUXEMBOURG, WHICH IS 1.31 PERCENT (PURELY MATHEMATICAL CORRECTION)).

D. MULTILATERAL THIRTEEN NATION COST-SHARING FORMULA PROPOSED BY THE UNITED STATES.

E.I. FORMULA BASED ON EQUAL SHARES FOR DIRECT PARTICIPANTS AND FOR THE GROUPS OF NORTHERN AND SOUTHERN FLANK INDIRECT

PARTICIPANTS, WHICH DIVIDE THEIR RESPECTIVE SHARE "INTERNALLY" ON AN EQUAL BASIS.

E.II. FORMULA BASED ON EQUAL SHARES FOR DIRECT PARTICIPANTS AND FOR THE GROUPS OF NORTHERN AND SOUTHERN FLANK INDIRECT PARTICIPANTS, WHICH DIVIDE THEIR TWO SHARES EQUALLY AMONG THEMSELVES.

UNQUOTE

2. FOLLOWING IS QUOTED MAG/WP/4, 19 SEP 73: QUOTE

-1- ANNEX TO
MAG/WP/4

AD HOC GROUP OFFICE, VIENNA - PRELIMINARY ESTIMATION
OF BUDGET AND PROPOSED IMPUTATION OF COSTS

I. BUDGET ESTIMATES

ON THE HYPOTHESES DISCUSSED TO DATE, THE ADMINISTRATION ESTIMATES THAT THE BUDGET FOR THE AD HOC GROUP OFFICE, VIENNA, WOULD, FOR THE FIRST YEAR, AMOUNT IN TOTAL TO APPROXIMATELY BF 25 MILLION. THIS TOTAL IS BROKEN DOWN AS FOLLOWS:

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(1) OFFICE PREMISES

RENT, MAINTENANCE AND OPERATION
(HEATING, LIGHTING, WATER ETC.) BF 9 MILLION

(2) TELECOMMUNICATIONS

RENT AND ANCILLARY COSTS BF 1 MILLION

(3) GENERAL ADMINISTRATIVE SUPPORT

(A) PERSONNEL

1 A4 ADMINISTRATIVE OFFICER/
HEAD OF UNIT)
1 B5 DEPUTY TO HEAD OF UNIT)
1 B3 SECRETARY TO HEAD OF)
UNIT) BF 12 MILLION
1 B5 HEAD OF REGISTRY)
1 B3 CHIEF CLERK, REGISTRY)
15 C3 GUARDS AND MAINTENANCE)
PERSONNEL)

(B) GENERAL EXPENSES

OFFICE SUPPLIES, ETC. BF 1 MILLION

(4) SECRETARIAT OF THE AD HOC GROUP

1 A4 SECRETARY OF THE
AD HOC GROUP)
1 B3 SECRETARY) BF 2 MILLION

(5) SPECIAL REQUIREMENTS OF

DELEGATIONS AND REPRESENTATIONS REMINDER
OF THE SECRETARY GENERAL AND
NATO MILITARY AUTHORITIES

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WHNEX TO
MAG/WP/4 -2-

2. IT SHOULD BE NOTED IN PARTICULAR THAT THE ABOVE
ESTIMATES EXCLUDE PROVISION FOR THE FOLLOWING ELEMENTS:

(A) SALARY, ALLOWANCES AND TRAVEL EXPENDITURES OF THE
REPRESENTATIVE OF THE SECRETARY GENERAL, WHICH ARE
INCLUDED IN THE BUDGET OF THE INTERNATIONAL STAFF/
SECRETARIAT.

(B) TRAVEL EXPENDITURES OF THE REPRESENTATIVES OF THE NATO
MILITARY AUTHORITIES WHICH ARE INCLUDED IN THE RESPECTIVE
NATO MILITARY BUDGETS (IMS, SHAPE).

(C) COSTS RELATED TO MILITARY PERSONNEL (CRYPTO SPECIALIST,
TELETYPE OPERATORS) REQUIRED TO OPERATE THE TELECOMMUNI-
CATIONS SYSTEM. IF THESE PERSONNEL ARE NOT PROVIDED FREE
OF CHARGE BY A NATION OR CANNOT BE DETACHED AT NO EXTRA
COST FROM AN EXISTING INTERNATIONALLY FUNDED UNIT SUCH AS
THE BELGIAN SIGNALS UNIT MANNING THE NATO COMMUNICATIONS
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CENTRE, IT WOULD SEEM LOGICAL THAT THE COST OF THE PERSONNEL
SHOULD BE ADDED TO ELEMENT (2) (TELECOMMUNICATIONS) OR ELEMENT
(3)(A) (GENERAL ADMINISTRATIVE SUPPORT - PERSONNEL) OF THE
VIENNA BUDGET AS SUMMARISED IN THE PRECEDING PARAGRAPH.

II. IMPUTATION OF COSTS

3. ACCORDING TO THE PRINCIPLES SUGGESTED IN PARAGRAPH 2 OF
MAG/WP/3, THE VIENNA BUDGET "SHALL IN PRINCIPLE COVER ONLY THOSE
COMMON EXPENDITURES NECESSARY TO ENABLE THE INTERNATIONAL STAFF/
SECRETARIAT TO SERVICE EFFICIENTLY THE AD HOC GROUP, THE
REPRESENTATIVE OF THE SECRETARY GENERAL AND THE NATO MILITARY
REPRESENTATION TO THE AD HOC GROUP. INsofar AS THE BUDGET,
FOR REASONS OF ADMINISTRATIVE CONVENIENCE, COVERS REQUIREMENTS
OTHER THAN THE ABOVE-MENTIONED COMMON EXPENDITURES OF THE
INTERNATIONAL STAFF/SECRETARIAT, SUCH REQUIREMENTS SHALL BE THE
SUBJECT OF REIMBURSEMENT FROM THE APPROPRIATE SOURCES (NATIONAL,
NATO CIVIL OR NATO MILITARY BUDGETS) ON A BASIS TO BE
DETERMINED. THE REIMBURSEMENTS SO OBTAINED SHALL BE ENTERED

AS MISCELLANEOUS RECEIPTS IN THE BUDGET ACCOUNTS".

4. THE QUESTION ARISES AS TO HOW THESE PRINCIPLES WOULD BE APPLIED TO THE BUDGET AS SUMMARISED IN PARAGRAPH 1 ABOVE, IT BEING UNDERSTOOD THAT REQUIREMENTS PARTICULAR TO THE REPRESENTATIVE OF THE SECRETARY GENERAL WOULD HAVE TO BE FINANCED FROM THE NATO CIVIL BUDGET AND THOSE PECULIAR TO THE REPRESENTATIVES OF THE NATO MILITARY AUTHORITIES FROM THE RESPECTIVE NATO MILITARY BUDGETS (IMS, SHAPE).

5. BY DEFINITION, THE COST OF ANY ITEMS APPEARING UNDER ELEMENT (5) OF THE BUDGET (SPECIAL REQUIREMENTS OF DELEGATION AND REPRESENTATIVES OF THE SECRETARY GENERAL AND THE NATO MILITARY AUTHORITIES) WOULD BE REIMBURSED TO THE VIENNA BUDGET ACCORDING TO THE PRECISE AMOUNTS INVOLVED FROM NATIONAL BUDGETS, THE NATO CIVIL BUDGET AND/OR THE NATO MILITARY BUDGETS (IMS, SHAPE) RESPECTIVELY.

6. ALSO BY DEFINITION, THE COST OF ANY OTHER ELEMENT OF THE BUDGET AS SUMMARISED ABOVE WHICH MIGHT BE DETERMINED TO BE AN EXCLUSIVE REQUIREMENT OF A NATION OR NATIONS, THE REPRESENTATIVE OF THE SECRETARY GENERAL OR THE REPRESENTATIVES OF THE NATO
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MILITARY AUTHORITIES WOULD BE INTEGRALLY REIMBURSED TO THE VIENNA BUDGET FROM THE NATIONAL OR NATO CIVIL OR NATO MILITARY BUDGET DIRECTLY CONCERNED. THE ANNEXED TABLE ATTEMPTS TO IDENTIFY THESE INTEGRALLY REIMBURSABLE COSTS, WITH A VIEW TO CIRCUMSCRIBING AT THE SAME TIME THE CONCEPT OF "COMMON EXPENDITURES".

7. IN THE TABLE, THE INDICATION "BUDGET (FORMULA)" REFERS TO ANY OF THE COST-SHARING FORMULAE AT ANNEX TO MAG/WP/3 OR TO ANY OTHER COST-SHARING FORMULA WHICH MIGHT BE SUBSTITUTED THEREFOR. THE INDICATION "SPACE OCCUPIED (FORMULA)" REPRESENTS A SUGGESTION THAT, APART FROM THE PRECISELY ACCOUNTABLE COSTS UNDER HEADING (5) OF THE BUDGET SUMMARY, ALL OTHER REIMBURSEMENTS SHOULD BE CALCULATED ON A SPACE OCCUPIED BASIS. SUCH A FORMULA WOULD HAVE THE ADVANTAGE OF SIMPLICITY AND, MOREOVER, BE IN ACCORDANCE WITH NATO BUDGETARY PRECEDENTS. IT WILL BE OBSERVED THAT THE APPLICATION OF THIS FORMULA, AS PROPOSED, WOULD ASSIMILATE THE NATO CIVIL AND MILITARY BUDGETS TO NATIONAL CONTRIBUTORS, AND THEREBY ATTENUATE TO SOME DEGREE THE NATIONAL PERCENTAGES OF THE BUDGET FORMULA.

-4- ANNEX TO MAG/WP/4

BUDGET ELEMENT TO BE FUNDED IN
COMMON ACCORDING
TO FORMULA:

-----35-----

(1) OFFICE PREMISES

RENT, MAINTENANCE AND OPERATION

(A) REQUIREMENTS OF DELEGATIONS &
REPRESENTATIVES

(B) REQUIREMENTS OF

INTERNATIONAL STAFF BUDGET

(C) COMMON AREAS BUDGET

(2) TELECOMMUNICATIONS

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RENT AND ANCILLARY COSTS BUDGET

(3) GENERAL ADMINISTRATIVE

SUPPORT

(A) PERSONNEL BUDGET

(B) GENERAL EXPENSES BUDGET

(4) SECRETARIAT OF AD HOC GROUP BUDGET

(5) SPECIAL REQUIREMENTS OF
DELEGATIONS AND REPRESENTATIVES
OF THE SECRETARY GENERAL AND NATO
MILITARY AUTHORITIES-----
TO BE REIMBURSED ACCORDING TO FORMULA BY:

DELEGATIONS CIVIL BUDGET MILITARY BUDGETS

(1)(A) SPACE OCCUPIED. SPACE OCCUPIED. SPACE OCCUPIED

(B) SPACE OCCUPIED. SPACE OCCUPIED

(C) SPACE OCCUPIED. SPACE OCCUPIED

(2) SPACE OCCUPIED. SPACE OCCUPIED

(3)(A) SPACE OCCUPIED. SPACE OCCUPIED

(B) SPACE OCCUPIED. SPACE OCCUPIED

(5) FULL FULL FULL
RESPECTIVE RESPECTIVE RESPECTIVE
COST COST COST

UNQUOTE

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Disposition Case Number: n/a
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